



Brampton Official Plan Review &
Growth Management Strategies
Public Information Meeting
April 18, 2005



**Brampton Official Plan Review & Growth Management Strategies** 

**Public Information Meeting** 

**April 18, 2005** 

## Agenda

- 1. Welcome and Introduction
- 2. Staff Presentation
- 3. Discussion Session

## Purpose of this Meeting

- First in a series of consultation sessions with respect to Official Plan Review/ Growth Management Strategies
- To provide factual information concerning growth and planning issues of significance to Brampton
- Most importantly, to seek public input to help guide and inform OP Review Process

## **Overview**

- Brampton is subject to unprecedented growth levels in 2004
  - ➤ 1,804 new jobs
  - > 9500 residential building permits
  - > \$2.7 billion total construction (2<sup>nd</sup> highest in Canada)
  - > \$700 million in non-residential construction
  - ≥ 31 industrial construction projects exceeding \$1 million
  - ➤ 227 new businesses
- Brampton continues to be the "Location of Choice" for business and residential sectors
- Positive economic conditions will be a catalyst for growth in Brampton

## Overview

- Current Provincial policy and legislation constrains/restricts City Council's abilities to control growth i.e., prescribed housing supply standards, development charges that do not cover growth costs, and developer appeals to the OMB
- Brampton will continue to manage growth through a strong Official Plan and companion growth management strategy
- Current Official Plan Review is focussed at managing the rate, location, and quality of development in Brampton

## **Outline of Staff Presentation**

- Brampton Context
- Planning Context
- Official Plan Review
- Growth Management
- Public Consultation
- Next Steps



# **Brampton Context**

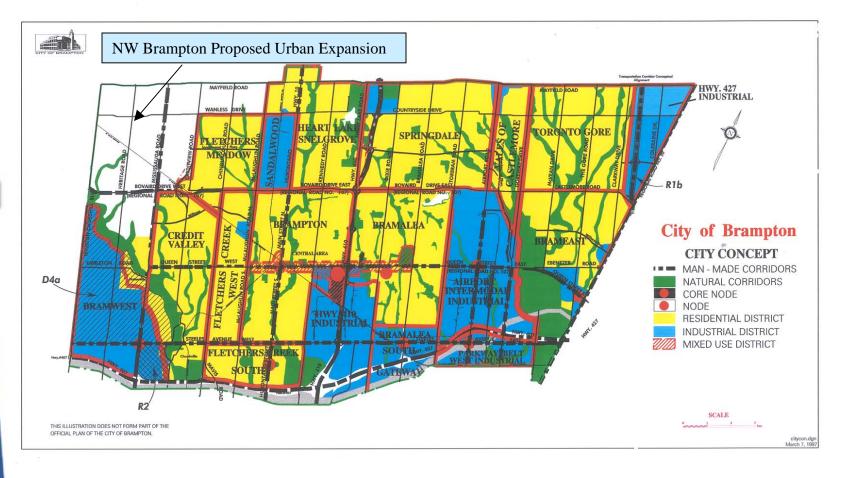
Our Future



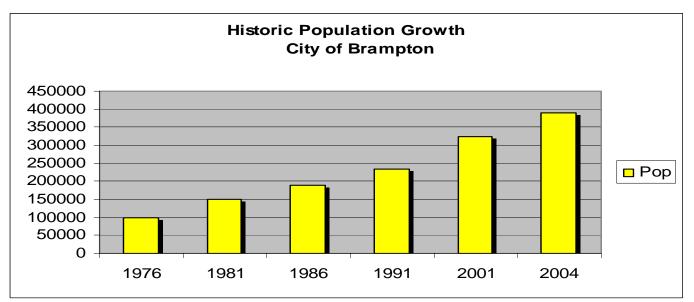
Trends in Brampton are Part of a Larger Picture. Georgina Brock East Gwillimbury Durham Newmarket Uxbridge York Aurora King Whitchurch-Stouffville Scugog Peel Caledon Markham Vaughan Pickering Oshawa Whitby Clarington Ajax **BRAMPTO** Halton Hills City of Toronto Halton Mississauga Oakville Burlington

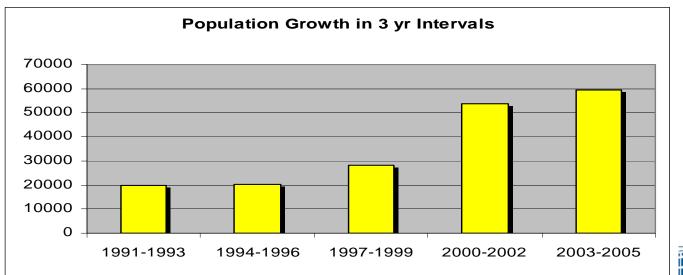
www.city.brampton.on.ca

## Brampton Communities & Business Parks



## **Brampton Growth Trends**

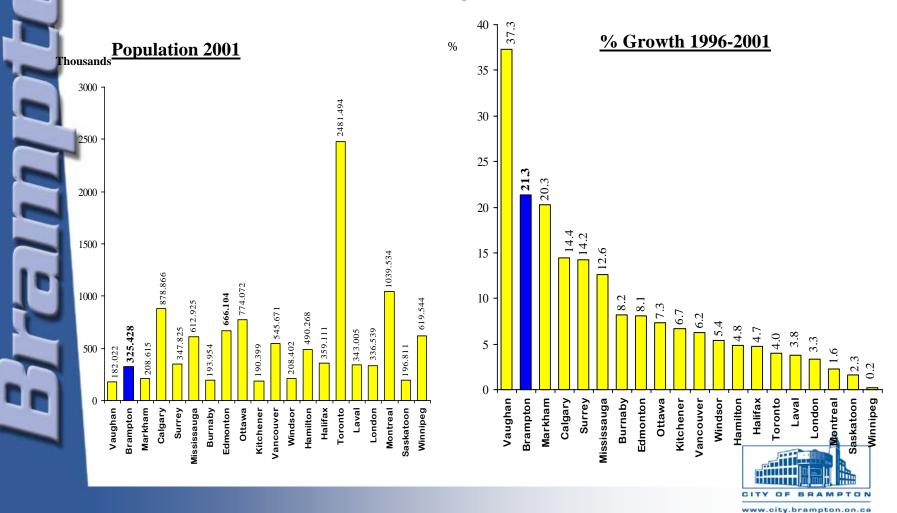




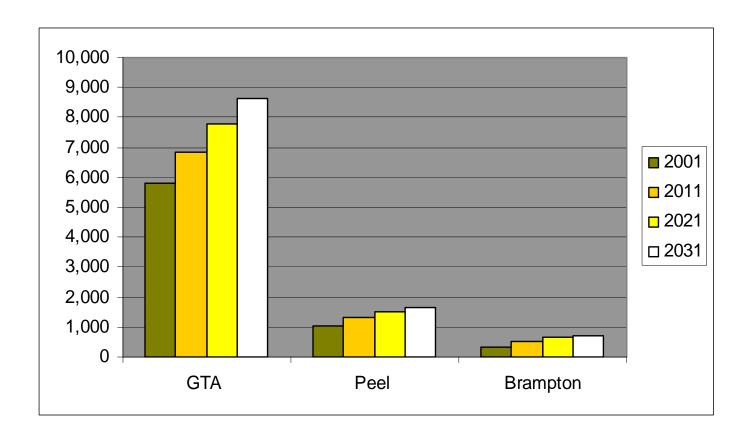
www.city.brampton.on.ca

# Brampton is among Fastest Growing of Canada's 20 Largest Cities!

Brampton held the 2nd highest rate of population growth among Canada's 20 largest cities, in 2001.



# How much population growth is forecast for the future?



Population Forecasts (000's)

## **Demographic Trends affecting GTA Growth**

- •GTA population growth due to migration rather than natural increase
- •People are living longer than previously forecast
- •Labour force is aging
- Household size is decreasing
- •Increased single detached occupancy by older people
- •Mature communities (i.e. Toronto and Mississauga) will be challenged to build enough units to keep population stable
- •Increased affluence affects housing trends
- •Continued favourable economic trends such as low interest rates

Provincial policy and legislation require Brampton to accommodate a share of this growth

## Who Controls Growth?

• Planning Act of Ontario sets out legislation that limits City's ability to control development eg. 90 to 180-day limit for consideration of planning applications or appeal to OMB

# Planning Context

**Our Future** 



## Brampton's Strategic Plan



Six Pillars
Supporting Our Great City

Brampton's Strategic Plan





To be a vibrant, safe and attractive city of opportunity where efficient services make it possible for families, individuals and the business community to grow, prosper and enjoy a high quality of life.



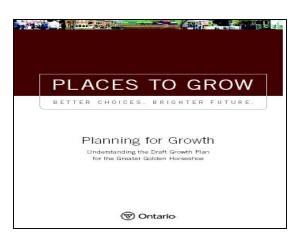


## Planning for the future ...

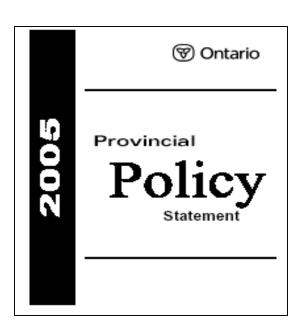
- •Strategic Plan
  - -Six Pillars
- •Official Plan
  - -Big picture
- •Secondary Plans
  - -Communities and neighbourhoods
- •Transportation Studies
  - -Managing congestion, gridlock
- •Environmental Studies
  - -Stewardship and preservation of natural assets
- •Recreation Master Plan
  - -Pathways, Clean Green and Safe, Floral Strategy
- •Fire station location study
  - -public safety and emergency service

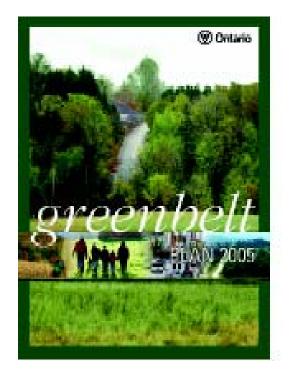






# Recent Provincial Planning Initiatives Changing the Rules of the Game







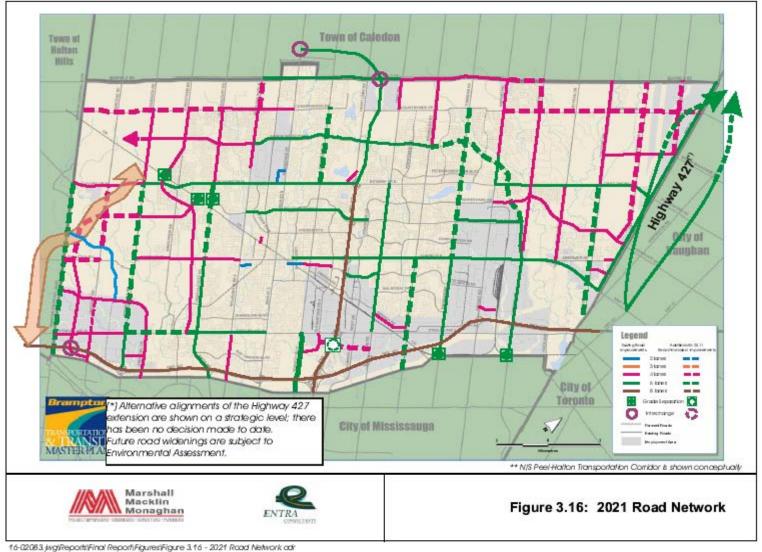
# Response to Growth Committed and Planned Capital Projects



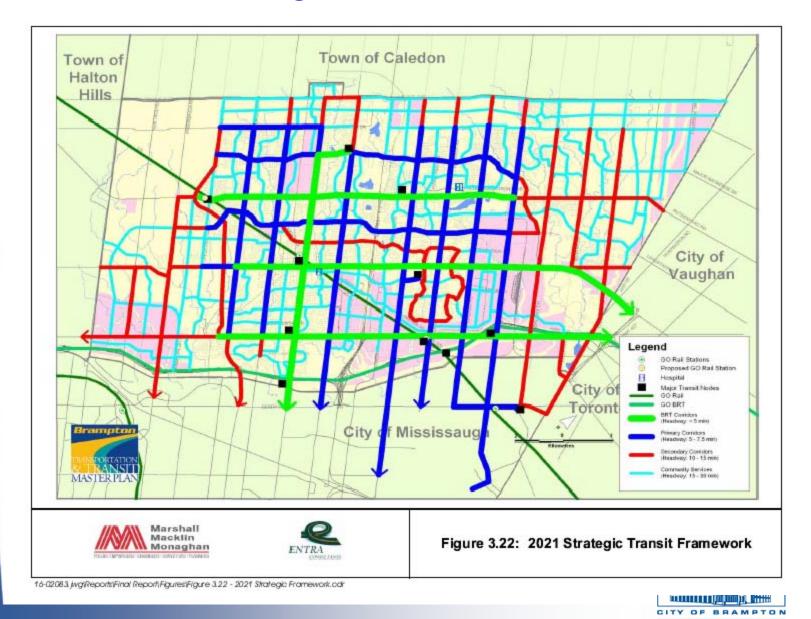




## 2021 Road Improvements



## 2021 Strategic Transit Framework



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Brampton Road Infrastructure Highlights 2005 - 2007

| Road                 | Location                               | Project                 | Completion<br>Target |
|----------------------|--|-------------------------|----------------------|
| Chinguacousy Rd      | Bovaird Dr to<br>Sandalwood Pkwy       | 4 Lane widening         | 2005                 |
| Castlemore Rd        | Airport Rd to<br>Goreway Dr            | 4 Lane widening         | 2005                 |
| Heritage Rd          | South of Steeles                       | 4 Lane widening         | 2005                 |
| Hurontario / Steeles | Intersection                           | Improvements            | 2005                 |
| Chinguacousy Rd      | CN Railway Line                        | Overpass                | 2006                 |
| Chinguacousy Rd      | Sandalwood to<br>Wanless Dr            | 4 Lane widening         | 2006                 |
| Hallstone Rd         | Financial Drive to<br>Mississauga Road | 4 Lane widening         | 2006                 |
| McLaughlin Rd        | Lowry Dr to<br>Wanless Dr              | 4 Lane widening         | 2006                 |
| Heart Lake Rd        | Bovaird Dr                             | By-pass                 | 2007                 |
| Humberwest Pkwy      | Williams Pkwy to<br>Castlemore Rd      | 4 Lane new construction | 2007                 |
| Castlemore Rd        | Goreway Dr to<br>The Gore Rd           | 4 Lane widening         | 2007                 |
| Ebenezer Rd          | West of Hwy 50                         | 4 Lane widening         | 2007                 |
| Goreway Dr           | Queen St to Hwy 407                    | 6 Lane Widening         | 2007                 |
| Wanless Road         | Hwy 10 to McLaughlin<br>Rd             | 4 Lane widening         | 2007                 |

Note: Target timeline subject to budget & regulatory approvals and property acquisition

## Brampton Outdoor Construction Highlights 2005 - 2007

| Project  | Location                       | Completion<br>Target |  |
|--|--------------------------------|----------------------|--|
| Community Park   | Springdale                     |                      |  |
| Sportsfields   | (Dixie / Sandalwood)           | 2005 / 2006          |  |
| City Wide Park   |                                |                      |  |
| Sportsfields - Phase 1   | 407 / Dixie                    | 2005                 |  |
| 9 Neighbourhood Parks  | Various locations              | 2005                 |  |
| <b>OPP Lands Community</b>   |                                |                      |  |
| Park - Phase 1   | Queen and McLaughlin           | 2006 / 2007          |  |
| City Wide Park   |                                |                      |  |
| - Phase 1  | Creditview and Sandalwood      | 2006                 |  |
| City Wide Park - Phase 2   | Bramalea Rd and Countryside Dr | 2007                 |  |
| Community Park   | Fletchers Meadow               |                      |  |
| Sportsfields   | (Chinguacousy / Sandalwood)    | 2007                 |  |
| Note: Target timelines subject to budget & regulatory approvals and property acquisition |                                |                      |  |

## Brampton Indoor Construction Highlights 2005 - 2007

| Project                               | Location  | ompletion<br>Target |
|---------------------------------------|---|---------------------|
| OPP Lands Buildings                   | Queen St and McLaughlin Rd                        | 2005 /2006          |
| Ebenezer Hall Relocation              | Ebenezer Rd and The Gore Road                     | 2005                |
| Performing Arts Centre                | Downtown Brampton                                 | 2006                |
| Earnscliffe Rec Centre Expansion      | Balmoral Dr and Torbram Rd                        | 2006                |
| Dixie Sandalwood Rec Centre           | Springdale<br>(Secondary Planning Area 28)        | 2006                |
| Fire Station 212                      | Mississauga Rd                                    | 2007                |
| Fire Station 211                      | Airport Rd  | 2007                |
| Chinguacousy Sandalwood Rec<br>Centre | Fletcher's Meadow<br>(Secondary Planning Area 44) | 2007                |
| Century Gardens Rec Centre Expansion  | Vodden St and Rutherford Rd                       | 2007                |

Note: Target timelines subject to budget & regulatory approvals and property acquisition



## **Brampton Official Plan Review**

Our Future

## **Brampton Official Plan**

- •Is the Blueprint for our future
- •Establishes goals, objectives and policies to guide the overall physical development of the City for the next 20-30 years
- •Current OP was approved by Council in June 1993 and adopted by the Ministry of Municipal Affairs and Housing in March 1997
- •Policies are more than 10 years old

## **Brampton Official Plan Review**

- •The Ontario Planning Act requires that every OP be considered for review every 5 years
- •Based on public input received from Special Meeting held in June 2002, Council directed staff to carry out a strategic review of the OP to address a number of focus areas.

## BRAMPTON OFFICIAL PLAN REVIEW PROCESS

| Phase 1 - Evaluation of Existing Conditions (completed)   |  |  |  |
|---|--|--|--|
| Phase 2 – Policy Review   |  |  |  |
| Approval of Revised City-wide Growth Forecasts & Growth Management Strategy  Preparation of Discussion Papers   |  |  |  |
|   |  |  |  |
| Consideration of Focus Area Discussion Papers by Planning Committee ↓   |  |  |  |
| Circulation of Focus Area Discussion Papers to Area Municipalities, Agencies and Stakeholder Groups for Comment |  |  |  |
| Workshops/ Focus Groups /Open Houses<br>Receive Input / Comments from Consultation<br>↓                         |  |  |  |
| Analyze Input / Comments Received and Prepare Draft OPAs  U  Consideration of Draft OPAs by Planning Committee  |  |  |  |
| $\downarrow$  |  |  |  |
| Authorisation to Circulate Draft OPAs to the Public, Agencies & Area Municipalities for comment                 |  |  |  |
| Statutory Public Meetings  ↓  ↓   |  |  |  |
| Analyze Input / Comments and Revise Official Plan   |  |  |  |
| City Council Adopts Amended Official Plan   |  |  |  |
|   |  |  |  |
| Phase 3 – Approval Process  |  |  |  |
| Legend Completed Work Current Stage Public Consultation   |  |  |  |



## **OP Review Program-Key Dates**

 Public consultation on Focus Area Discussion Papers April-June 2005

 Further Public Consultation on Oct-Nov 2005
 Draft OP Amendments (Statutory Public Meetings)

 Council's Approval of a Revised OP

December 2005



## **Scope of Brampton OP Review**

- New Population/Employment Forecasts
- Economic Development (Office & Retail)
- Environment/ Open Space
- Cultural Heritage
- Urban Design
- Housekeeping
- NW Brampton Urban Boundary Review

## **New Population/Employment Forecasts**

- New long term population/employment forecasts to replace 1998 Development Charge By-law forecasts
- New growth forecasts adopted by Council in February 2005

## 2005 Growth Forecast Scenarios

## **Brampton Growth Forecast**

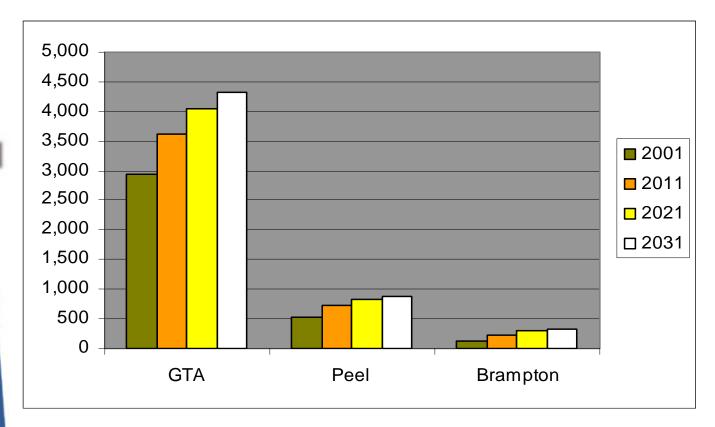
| Forecast Scenario | Forecast Build -     |      |
|-------------------|----------------------|------|
| High              | 6,500 units per year | 2016 |
| Medium            | 5,500 per year       | 2018 |
| Low               | 4,500 units per year | 2023 |

<sup>\*</sup>Current Urban Boundary

## **Brampton Historical Growth**

|      | SFD  | SDD  | ТН  | АРТ | TOTAL |
|------|------|------|-----|-----|-------|
| 1997 | 1776 | 689  | 456 | 111 | 3032  |
| 1998 | 1590 | 564  | 324 | 112 | 2590  |
| 1999 | 1988 | 781  | 470 | 1   | 3240  |
| 2000 | 2830 | 1420 | 892 | 176 | 5318  |
| 2001 | 3268 | 1116 | 476 | 98  | 4958  |
| 2002 | 4985 | 972  | 409 | 96  | 6462  |
| 2003 | 4733 | 1466 | 471 | 0   | 6670  |
| 2004 | 7337 | 1315 | 824 | 98  | 9574  |

# How much employment growth is forecasted for the future?



Employment Forecasts (000's)

# **Economic Development- Office Strategy Focus Area**

 Assessing each office node and related policies to reflect more realistic business development opportunities

# Economic Development-Retail Policy Focus Area

• Updating the retail policies to respond better to emerging retail trends





## **Environment/Open Space Focus Area**

• Updating the environmental and open space mapping and policies of the OP to reflect the latest City, Provincial and regional environmental policies, terminologies and best practices

## Urban Design Focus Area

Updating the OP policies to reflect the City's new direction and commitment to high quality physical development, as set out in the approved City-wide Development Design Guidelines and various recent civic design initiatives

## Cultural Heritage Focus Area

• Updating the OP policies to reflect the latest Provincial legislation and policies (eg. the recent *Ontario Heritage Act* amendments) and the City's commitment to preserving and enhancing cultural heritage resources

## Housekeeping Matters

Both policy and mapping changes to reflect

- Comments received from agency circulation in 2002: utilities and transportation issues
- Latest City, Provincial and regional policies such as Provincial Policy Statement, Growth Plan, Greenbelt etc.
- Adjustments arising from other OP amendments

### **NW Brampton Urban Boundary Review**

Expanding the O. P. urban boundary proposed to include the remaining 6,000 acres in NW Brampton to facilitate long range planning for infrastructure, establish compatible land uses and apply growth management

## Growth Management Lutture



## **Topics**

- Brampton's Existing Growth Management Program
- Discussion Paper Population, Housing and Employment forecasts, January 2005
- Strategic Response to Growth
   Including a Proposed
   Development Cap

## **Challenges in Responding to Growth**

- Fast pace of growth
- Continually changing circumstances
- Funding constraints
- Legislative framework
- Variety of governments and agencies
- Long lead times for some projects
- Move from Suburban to Urban

## Origins of the Brampton GMP

Initiated by City Council in 2001 to:

- respond to the challenges and opportunities of the City's high growth rates
- ensure timely delivery of services and infrastructure to new residents while maintaining service levels for existing residents
- provide essential and timely information to the City and its partners in growth
- ensure coordinated planning and fiscal responsibility

#### The Brampton Growth Management Program is: A

program that coordinates and stages the levels and distribution of development growth in Brampton in conjunction with the planning, budgeting and delivery of the services and infrastructure required to support that growth in a way that minimizes public costs and optimizes public benefits.

Roads
Transit
Sewer and Water
Schools
Recreation
Emergency Services
Natural Systems
Heritage
Economic Development



The City's innovative and comprehensive response to the oopportunities and challenges of growth and development"



## **GMP Successes to date**

- Comprehensive analysis in to allow Council to balance road network needs, school needs and projected occupancy of new units in the face development outstripping forecasts
- Early provision of School Sites in initial phases of subdivisions (i.e. Vales of Castlemore, Bram East, Bram West)
- Early provision of collector road networks in initial phases of subdivisions (i.e. New Creditview Road and Financial Drive in Bram West)
- Landowner commitments to infrastructure co-ordination through Staging and Sequencing Plans in new secondary plans

## Discussion Paper – Population, Housing and Employment forecasts (Jan 2005)

#### **High Growth**

- assumes delays in providing adequate development land in neighbouring areas resulting in Brampton accommodating a larger share of GTA-Hamilton Growth
- over 6,500 units per year

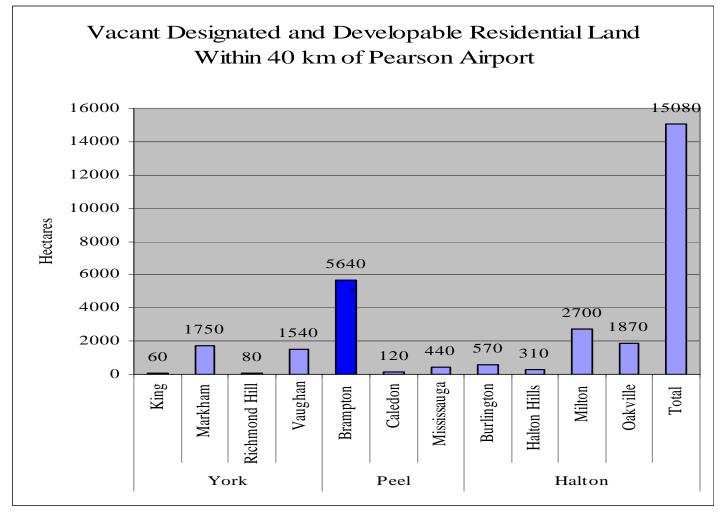
#### **Medium Growth**

- assumes neighbouring regions continue to provide land and servicing to accommodate anticipated levels of growth (i.e. north Oakville comes on stream when planned and York Region resolves current servicing constraints and assures adequate land supply)
- Over 6,000 units per year to 2006, 5,500 units to 2018

#### Low Growth

- assumes policy decisions or market shifts directing growth to other parts of the GTA or a slower population and employment growth in the GTA-Hamilton area
- 4,500 units per year

#### **Brampton Land Supply**



\*Does not include N-W Brampton

Source: Malone Given Parsons, July 2004

### **City Wide Forecasts - Key Conclusions**

- The new High Growth Forecast best represents current trends, particularly for the 2011 horizon
- The 2011 picture is 5% to 9% higher than previous forecasts (up to 46,000 people / 13,700 units higher)
- DC By-law update represents a move forward, however, the City and Region 10 year infrastructure forecasts would be advanced by about 3 years to respond to the High Growth forecasts
- Slowing the emerging 2011 growth picture will be difficult due to market trends and existing commitments and approvals
- Any further commitments to advance residentially designated land should be carefully evaluated
- Current staffing plans for development processing and capital project delivery are based on Low Growth Forecasts
- Continued implementation of the existing GMP is important enhancements are required to prioritize and manage high growth

## Strategic Response to Growth

| Recommended<br>Responses              | Actions   |
|---------------------------------------|---|
| Priority Focused Development          | <ul> <li>Adopt Specific Criteria for prioritizing growth</li> <li>Delay development in areas with lower priority</li> <li>Caution - advancing priority areas without delaying lower priorities will only speed up growth</li> </ul>   |
| Development CAP                       | <ul> <li>An annual development CAP placed on the maximum number of units in a calendar year (5500 units per year)</li> <li>A mechanism is required to set priorities, manage distribution, ensure co-ordination and enforce allocations</li> </ul>  |
| Advance Capital and Operating Budgets | <ul> <li>Provide capital and staff resources for development review, capital and operating functions to support continued high growth</li> <li>There is a deficit of resources to support current growth rates and given reasonable limits to tax based funding, continued strained resources are expected</li> </ul> |
| <b>Provincial Response</b>            | Continue to seek financial tools from the Province and others necessary to support continued high growth rates.   |

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## **Block Plan Process**

- City proposes widespread use of block plan process to better manage growth
- Approvals granted for smaller areas with detailed phasing plans

#### **Proposed Development CAP**

To effectively manage a Development CAP, implementation through the City's Block Plan process is recommended to:

- Provide a mechanism for the City to assign relative priority to development areas
- Provide a mechanism to distribute allocations in conjunctions with staging and sequencing of required local infrastructure
- Provide a mechanism for landowners to negotiate allocation distribution in conjunction with capital funding decision making

#### **Proposed Official Plan Amendment**

The effect of the draft OPA:

- Create a new Part III Community Block Plans (CBP)
- Identify Community Block Plan Area (Schedule H)
- Require Block Plans and Block Plan Amendments prior to development
- Add employment land objectives to phasing criteria
- Provide for an annual growth target of 5500 units to be implemented through the Block Plan process (exemption for Downtown Brampton and the Central Area)
- Development cap will require time to phase in over the next 2-3 years given current approvals
- Provide for a 2 step Community Block Plan process

## Development Cap Implementation Timeline

| Consultation on proposed Strategic Response to Growth        | Feb - June 05    |
|--|------------------|
| Approval of Strategic Response to Growth                     | Jun-05           |
| Transition Implementation and Existing Commitments           | 2005 - 2006      |
| Identify Priority Block Plans and CAP<br>Allocation for 2006 | 05-Nov           |
| Ongoing Implementation and Monitoring                        | Dec 05 - ongoing |

## Public Participation Luir



**Brampton Citizens are our Partner in designing** the blueprint for the future

Your Input is Important to the successful implementation of the Official Plan



## Brampton Official Plan Public Consultation Process

Opportunities for the Community to participate

- Opinion Surveys
- Information Sessions
- Workshops
- Focus Groups
- Public Meetings

# Next Steps Cur Future



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| City Council Adopts Åmended Official Plan   |  |  |
|   |  |  |
| Phase 3 – Approval Process  |  |  |
| Legend Completed Work Current Stage Public Consultation   |  |  |

## Public Consultation Program for Focus Area Discussion Papers & Approvals

| Release of Discussion Papers and Public<br>Consultation | April –June 2005 |
|---|------------------|
| Report back to PDD Committee on Public Consultation     | July 2005        |
| Preparation of Draft Official Plan<br>Amendments        | July –Sept 2005  |
| Statutory Public Meeting on Draft OP<br>Amendments      | Oct-Nov 2005     |
| Refinement of OP Amendments as appropriate              | November 2005    |
| Council adoption of Revised Official Plan               | December 2005    |





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