Community Benefits Charges (CBC) An update on the CBC Strategy

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Andrew Mirabella Hemson Consulting Ltd. *Information contained considered to be in draft for discussion and on a without prejudice basis Council Workshop June 27, 2022

What is a Community Benefits Charge?

- A Community Benefits Charge (CBC) is a new growth-funding tool (GFT) under the Planning Act (Act);
- The CBC replaces the former Section 37 (density bonusing) provisions of the Planning Act;
- To implement the CBC, a strategy and by-law needs to be developed by the City.



What is a Community Benefits Charge?

- Can be applied to all eligible high density residential developments in Brampton, with 5 or more stories and 10 or more units
- Certain types of development can be exempted from payment of the C.B.C.
 - long-term care homes,
 - retirement homes,
 - purpose-built rental housing,
 - affordable housing and
 - non-profit housing



Community Benefits Charges Study

- The City has retained a consulting firm Hemson, to undertake the Community Benefits Charge Assessment, strategy and by-law for Brampton;
- The City envisions the project scope to encompass two components as under:
 - CBC Assessment
 - CBC Strategy and By-Law



New Framework for "Growth-Related" Capital



Charges Act (DCs)

- Used to fund initial round of capital infrastructure
- Prescribed list of eligible services
- Certain "soft" services removed from list (e.g. parking, cemeteries, airports)
- No eligible services subject to 10% discount



Planning Act: **Community Benefits** Charges (CBCs)

- Initial round of capital, can overlap with DCs
- In-kind contributions permitted
- Capped at 4% of land value
- Imposed only on development with 5 or more storeys & 10 or more housing units
- Only local municipalities can charge



Planning Act: Parkland & Cash in Lieu (CIL)

- Parkland acquisition and CIL
- Standard rate of 5% for residential and 2% for nonresidential
- Alternative, higher rate may apply based on units per ha with Parks Plan
- Cash In Lieu of land permitted

All tools are appealable to the Ontario Land Tribunal (OLT) (with conditions)



Planning Act:

Community Benefits Charges (CBCs)

- Height/density "bonusing" under s.37 of the Planning Act is now gone
- Replaced by CBC for growth-related capital – can overlap with DCs
- In-kind contributions permitted (credits given)





CBCs – Legislative Basics

- Imposed by by-law
- Only local or single-tier municipalities can charge
- Can only be levied against higher density development:
 - 5 or more storeys, AND
 - 10 or more residential units
- Requires a comprehensive strategy
- Legislation does not prescribe CBC rate structure

Regulation sets cap at **4%** of land value the day before a building permit is issued







A CBC Strategy Must...

- Forecast development and redevelopment of lands where CBCs will be imposed
- Estimate increase in service needs arising from development and redevelopment
- Identify facilities, services and matters to be funded with the CBCs
- Identify excess capacity, benefit to existing and other adjustments (similar to DCs)



What Can CBCs Fund?

- Can recover any "growth-related" capital cost
- Requires nexus test to be met
 - Community benefits
 - Benefit to apartment residents
- Strategy would need to illustrate the amount of funding from other growth funding tools

- Draft services identified by the City
 - Public realm
 - Parking
 - Housing
 - Parks and Trails
 - Active Transportation
 - Community Facilities
 - Heritage Assets
 - CBC Administration



Preliminary Review of Draft Capital Projects

 Hemson and City staff have been working on developing a CBC growth-related capital program for the 2022-2031 planning period

Service Area	Projects	Gross Capital Program	CBC Related Costs (Range)
Housing	 Housing Catalyst Project Land acquisitions 	\$23M	\$0.5M - \$1.0M
Public Realm	 Provision for Public Art (murals, art, sculpture) Vertical garden program 	\$3.5M	\$3.5M
Community Facilities	 New Cultural Space Cricket stadium Community Hub (eligible elements) 	\$112.0M	\$5.8M - \$11.4M
Active Transportation	- Traffic calming measures	\$2.1M	\$0.02M - \$0.03M
Parks and Trails	 Eco Park developments (east and west) Lake enhancements Trail development and corridors North East Active Recreation 	\$65.2M*	\$3.4M - \$6.6M
Parking	 Remaining Lease Payments (SWQ) Parking Structure 	\$55.1M	\$1.1M - \$2.1M
Heritage Assets	 Relocations (City cost) Facility refurbishments for programming 	\$6.1M	\$0.6M - \$0.7M
Administration	- CBC strategies and implementation	\$0.5M	\$0.5M
Total		\$267 M	\$15M - \$26M

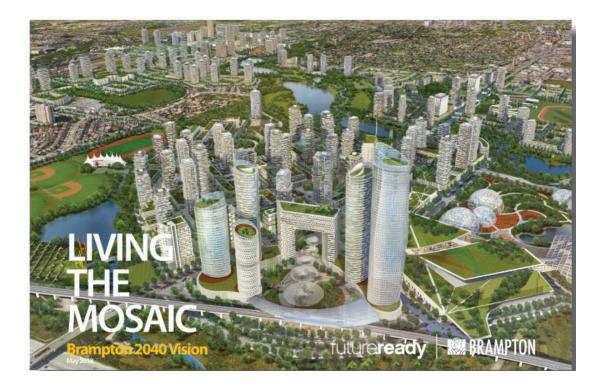
BC eligible costs educed to account or any available irants/subsides, enefit to Existing, unding from other rowth tools (DCs r CIL) and the enefit received rom growth rising from other levelopment orms singles/semis, ows, nonesidential)



*City would be able to use DCs to fund share of works

Considerations for Brampton

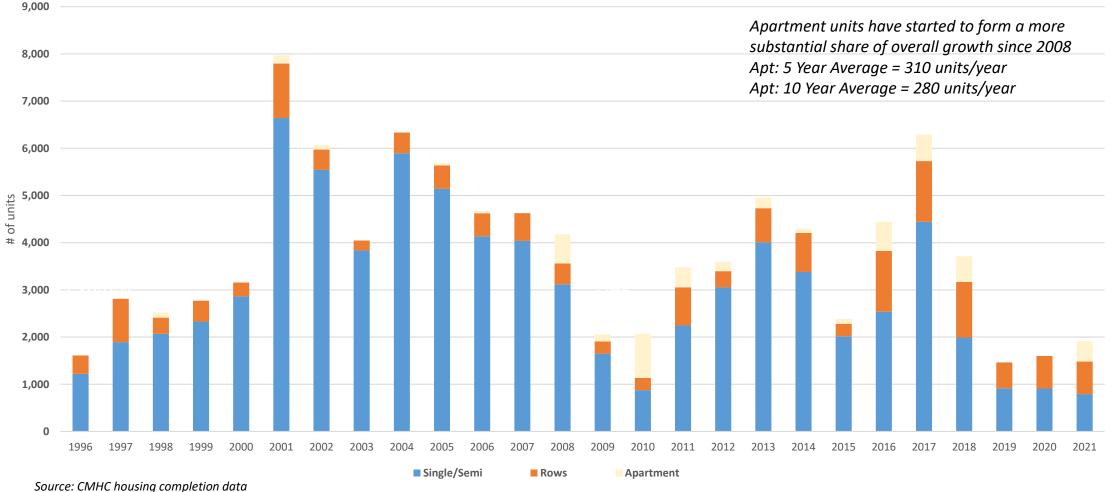
- Historically, development patterns generally reflected greenfield (and ground-related) type developments
 - Section 37 introduced just before legislative changes
- More recent transition to medium-high density dwelling unit forms
- CBC would be applicable to all new development meeting the criteria





Brampton Housing Unit Completions

1996 - 2021





CBC Forecast Considerations

- Planning policy continues to shift focus to higher density developments and intensification to achieve 2051 Region of Peel Official Plan targets
- Greenfield lands continue to diminish
- Hemson and City staff reviewing planning application data for high density dwelling units received



Preliminary Draft CBC Revenues (10-Years)

- Hemson, in conjunction with Realty and other City staff, are evaluating recent land appraisals and valuations to be used for the CBC strategy
 - 2021 and 2022 data sets for medium and high density CBC eligible developments are being reviewed
- Preliminary 10-year revenue is estimated using the 4% "cap" on CBC payable (for eligible developments)
- Potential CBC revenues over the 10-year period can range between \$4.7M to \$9.7M
 - Revenue estimates based on a series of variables under review with staff: projected units and land values.



Key Dates and Next Steps

- Hemson to finalize CBC capital programs, development forecast and calculate rates
- Continue consultations with the Building Industry and Land Development Association (BILD) and other interested stakeholders throughout the study process:
 - Initial meeting held with BILD's Peel Chapter: June 13th 2022;
- Hemson to work with City legal team to draft CBC by-law
- September 2022 Target CBC by-law passage

